



BLACKBURN
with
DARWEN
BOROUGH COUNCIL

BLACKBURN WITH DARWEN AUTHORITY MONITORING REPORT 12

1st April 2017 – 31st March 2018

**Department of Growth & Development
Town Hall,
King William Street,
Blackburn,
BB1 7DY**

www.blackburn.gov.uk

1. Introduction

- 1.1. The Authority Monitoring Report (AMR) measures various indicators to assess the performance of planning policies set out in the adopted development plan and provides a general portrait of the social, economic and environmental conditions in the Borough. The AMR also assesses the Council's progress in producing its development plan documents against the timetable set out in the Local Development Scheme (LDS).
- 1.2. This AMR covers the monitoring period 1st April 2017 – 31st March 2018.
- 1.3. Blackburn with Darwen Borough Council has made considerable progress on the production of its development plan. The [Core Strategy](#), which establishes the strategic vision and policies for the district, was adopted in January 2011; and the Blackburn with [Darwen Local Plan Part 2: Site Allocations and Development Management Policies](#) was adopted in December 2015. The Local Plan Part 2, alongside the previously adopted Core Strategy (Part 1 of the Local Plan), aims to shape the future development of Blackburn with Darwen in order to create jobs, attract and retain a skilled labour force, and strengthen the borough's competitive position in the North West. It identifies strategic land allocations which are essential to delivering these objectives; and sets out development management policies which will be used in assessing planning applications.
- 1.4. The Duty to Cooperate places a legal duty on Local Planning Authorities, County Councils in England, and identified public bodies to engage constructively, actively and on a continuing basis to maximise the effectiveness of Local Plan preparation in the context of strategic cross boundary matters. Blackburn with Darwen submitted a Duty to Cooperate Statement as part of the evidence documents supporting the Local Plan Part 2 and can be viewed [here](#). Going forward, this will be monitored through the Authority Monitoring Report.
- 1.5. We welcome any comments you have on this year's Authority Monitoring Report. You can contact the Council's Growth team on (01254) 585356 or at email: forwardplanning@blackburn.gov.uk

2. Local Plan preparation – reporting on the Local Development Scheme (LDS)

2.1 The LDS sets out any new and revised planning policy documents the Council intends to produce. This monitoring report reviews progress on Blackburn with Darwen BC's LDS and indicates whether the timetable and milestones included within it are being achieved. The current LDS was published in January 2018 and covers the period January 2018-April 2021 and sets out the timetable for preparation of the new Local Plan.

Document Title	Brief Description	Publication of Sustainability Appraisal Scoping Report (DPDs only)	Pre-submission "Publication" consultation on DPDs (Reg 27) or consultation on draft SPD (Reg 17)	Submission to Secretary of State (DPDs only)	Adoption	Comments
Development Plan Documents						
Core Strategy – "Local Plan Part 1"	Sets out vision, objectives and spatial development strategy including a Key Diagram	Complete	Complete	February 2010	January 2011	Adopted.
Site Allocations and Development Management Policies – "Local Plan Part 2"	Sets out more detailed policies building on the Core Strategy, including identifying specific areas of land for development.	January 2014	January 2014	July 2014	December 2015	Adopted.
Statement of Community Involvement (SCI)	Sets out the method of consultation				May 2018	Adopted.
Joint Minerals and Waste Plan Local Plan review				TBC	TBC	Ongoing review of Local Plan
Supplementary Planning Documents / Character Appraisals						
Blackburn Town Centre SPD		N/A		2018	2018	Adopted August 2018.
Darwen Town Centre		N/A		N/A	August	Adopted

Conservation Area SPD					2014	
Corporation Park Conservation Area SPD		N/A		N/A	August 2014	Adopted
Planning for Health SPD		N/A		N/A	April 2016	Adopted
Griffin SPD		N/A		N/A	Nov 2017	Adopted
Green Infrastructure & Ecological Networks SPD		N/A		N/A	Dec 2015	Adopted
Residential Design Guide SPD		N/A		N/A	Nov 2017	Adopted
HMO and residential conversions and subdivisions SPD		N/A		N/A		To be commenced in 2018.
Masterplans						
Gib Lane		N/A		N/A	September 2015	Adopted
North Blackburn		N/A		N/A	February 2016	Adopted
East of Heys Lane		N/A		N/A		Ongoing. To be adopted in 2018.
Roe Lee		N/A		N/A	November 2016	Adopted
East Darwen		N/A		N/A		To be commenced.

3. Duty to Co-operate

- 3.1 In accordance with requirements set out in planning regulations¹ local planning authorities must give details to their communities in their Authority Monitoring Reports of the actions they have undertaken under the duty to cooperate. This needs to include details of the actions taken to respond constructively to requests for cooperation from neighbouring planning authorities and other bodies covered by the duty.
- 3.2 The Localism Act 2011 places a legal duty on local planning authorities, county councils in England and other public bodies (prescribed bodies) to cooperate with each other to address strategic planning priorities that cross local boundaries in the preparation of their development plan and other local development documents. Section 33A of the Planning and Compulsory Purchase Act 2004 defines the duty in relation to planning for sustainable development and sets out the requirement for all identified bodies to engage constructively, actively and on a continuing basis to ensure effective planning in relation to the strategic matters in their Local Plans. The scope of strategic matters includes the planning and delivery of supporting infrastructure. The National Planning Policy Framework (NPPF) and the National Planning Practice Guidance (NPPG) provides additional advice and guidance on the requirements of the duty. NPPG paragraph 012 notes that cooperation should continue through Plan delivery and review.
- 3.3 *Prescribed Bodies and other Organisations* - The following organisations are subject to the duty in relation to strategic planning in Blackburn and Darwen. The plans within Appendix 1 shows the positions of neighbouring authorities included in the duty and adjacent local authority partnerships.
- 3.4 Local planning authorities/county councils: -
- Ribble Valley Borough Council
 - Hyndburn Borough Council
 - Rossendale Borough Council
 - Bury Council
 - Bolton Council
 - Chorley Borough Council
 - South Ribble Borough Council
 - Preston City Council²
 - Lancashire County Council
- 3.5 'Prescribed' bodies: -
- Environment Agency
 - Historic Buildings and Monuments Commission for England (known as Historic England)
 - Natural England
 - Civil Aviation Authority
 - Homes England
 - BwD Clinical Commissioning Group
 - NHS England Lancashire Area Team

¹ The Town and Country Planning (Local Planning) (England) Regulations 2012, regulation 34 part 6

² Preston City Council is not strictly a neighbouring local planning authority as defined in planning legislation. However there has previously been cooperation on a number of cross boundary strategic matters which warrants their involvement in the preparation and delivery of the Blackburn with Darwen development plan.

- Transport for Greater Manchester (TfGM)
- Highway authority (LCC and Highways England)
- Lancashire Local Enterprise Partnership
- Lancashire Local Nature Partnership

3.6 Local Enterprise Partnerships (LEPs) and Local Nature Partnerships (LNPs) are not subject to the requirements of the duty. However local planning authorities (LPAs) and those organisations that are subject to the duty must cooperate with LEPs and LNPs in preparing their Local Plans. LEPs and Local Nature Partnerships are prescribed for this purpose in planning legislation³.

3.7 A number of the public bodies identified in the guidance are not relevant to BwD including:-

- The Mayor of London/Transport for London;
- Office of Rail Regulation. BwD does not deal with any operational matters concerning health and safety on the rail network.
- Marine Management Organisation. BwD does not have any coastline with the sea or tidal waterways that would require cooperation with this agency.

3.8 In addition BwD considered it crucial during plan preparation to engage with several other bodies and organisations on cross boundary issues relating to infrastructure planning and delivery. The outcome of this cooperation is set out in the 'Local Plan Part 2: Infrastructure and Delivery Plan. The Council and these organisations are committed to ongoing engagement throughout plan delivery; the Infrastructure and Delivery Plan is updated on a regular basis to reflect these discussions and resultant requirements. The following organisations are therefore also included in the Council's duty to cooperate activities:

- Network Rail
- Energy/utility providers (United Utilities, National Grid, Electricity North West)
- Sport England
- the Emergency Services
- Mobile Operators

3.9 *Scope of Duty to Cooperate Activities* - NPPF paragraph 20 states that strategic policies should set out an overall strategy for the pattern, scale and quality of development , and make sufficient provision for:

- a) housing (including affordable housing), employment, retail, leisure and other commercial development;
- b) infrastructure for transport, telecommunications, security, waste management, water supply, wastewater, flood risk and coastal change management, and the provision of minerals and energy (including heat);
- c) community facilities (such as health, education and cultural infrastructure); and

³ [The Town and Country Planning \(Local Planning\) \(England\) \(Amendment\) Regulations 2012](#)

- d) conservation and enhancement of the natural, built and historic environment, including landscapes and green infrastructure, and planning measures to address climate change mitigation and adaptation.
- 3.10 *Activities Undertaken between April 2017 and March 2018* - Using the above scoping as a guide, Appendix 2 sets out a summary of the strategic cross boundary planning priorities between BwD and each of the neighbouring local planning authorities and other organisations identified in paragraphs 3.3-3.6. These strategic planning priorities were identified at plan preparation stage and will continue to be monitored throughout plan delivery.
- 3.11 The Council's AMR 12 covering the period 01 April 2017 – 31 March 2018 set out the main activities undertaken and the outcome/next stages in cooperation under the 3 key headings listed below.
1. Cooperation on key strategic cross boundary matters
 2. Development Management Policies
 3. Joint Lancashire Minerals and Waste Local Plan
- 3.12 In July 2014 the Council submitted its draft Local Plan Part 2 for examination by a Planning Inspector. The package of accompanying documents included a 'Statement of Compliance with the Duty to Cooperate (July 2014) which explains and evidences how the Council had met the requirements of the duty in the preparation of the draft plan. Public hearing sessions were held 2-11 December 2014. These sessions provided the opportunity for all who had responded to the consultation on the Publication version plan during January–April 2014 and who had expressed a desire to present their comments to the Inspector to do so.
- 3.13 Full details of all of the information and statements prepared and exchanged at submission stage and through the examination period is available on the Council's website including the exchange of correspondence with the inspector following the closure of the hearings:
www.blackburn.gov.uk/Pages/Local-plan-part-2.aspx.
- 3.14 The Inspector's report was received 26 October 2015 and adopted by the Council in December 2015.
- 3.15 An update on the activities during the 2017/18 monitoring period under the above four headings is set out in Appendix 3.
- 3.16 In addition to the activities listed in Appendix 3 there is regular contact and joint working with neighbouring local authorities on a variety of issues via well-established and constituted local governance structures that operate across Pennine Lancashire and the wider Lancashire area and on individual planning applications that have cross boundary implications. The local governance structures in place include: -
- PLACE (Pennine Lancashire Authorities Chief Executives)
 - PLPOG (Pennine Lancashire Planning Officer Group)
 - PLHP (Pennine Lancashire Housing Partnership)
 - Growth Lancashire
 - LEP (Lancashire Enterprise Partnership)/Lancashire Local Transport Board (Transport for Lancashire (TfL))

- DPOG (Development Plan Officers Group)
- LCOG (Lancashire Conservation Officers Group)
- DCOG (Development Control Officers Group)

- 3.17 *Requests for Cooperation-* A summary of the requests for cooperation from neighbouring planning authorities and other bodies covered by the duty is set out in Appendix 4. Similar to the above this indicates actions taken/outcomes and next stages in cooperation.
- 3.18 Appendices 5 and 6 set out the cooperation on planning applications with cross boundary implications. Appendix 5 provides a summary of the requests from BwD to neighbouring local planning authorities and Appendix 6 the requests to BwD.
- 3.19 All of the above will continue to be monitored and reviewed as part of the ongoing delivery of the existing Local Plan and through the preparation of a new Local Plan.

4. Local Plan Policies: progress

4.1 The following sections report on a number of monitoring indicators which aim to identify how well policies within the Local Plan are performing against their aims. The report has been separated into a number of different sections which are consistent with the spatial interventions established within the Local Plan. These are:

- A Targeted Growth Strategy;
- Land supply for business development;
- Quantity, quality and mix of housing;
- Range and quality of public facilities, particularly in Town Centres;
- Environmental Protection and Enhancement;
- Quality of Place;
- Access to jobs and services.

4.2 The Council is unable to report on all monitoring indicators set out in the Local Plan in this period. This is due in part to changes in the availability of national datasets in addition to changes to the benefit system which has led to uncertainty regarding the accuracy of some data. Any indicators that the Council has been unable to report on are highlighted in red.

4.3 As part of the new Local Plan, a new set of monitoring indicators will be agreed on to ensure all can be reported on in future years.

A TARGETED GROWTH STRATEGY

Core Strategy Policy	Local Plan Part 2 Policy	Outcomes/Targets (2011-2026)	Indicators
CS1 A Targeted Growth Strategy	1-3 4 – Land for Development Beyond the Plan Period 5-12		<ul style="list-style-type: none"> Ha of land released for development within the areas identified as Land for Development Beyond the Plan Period
<ul style="list-style-type: none"> Hectares of land released for development within the areas identified as Land for Development Beyond the Plan Period <p>Local Plan Part 2 identifies three areas of the borough as ‘Land for Development Beyond the Plan Period’ and these sites have the potential to accommodate some of the Borough’s longer term development needs in the 2030s and beyond. They are:</p> <ul style="list-style-type: none"> 4/1 Brownhill, Blackburn 4/2 Preston New Road, Blackburn 4/3 Marsh House Lane, Darwen <p>As required by Policy 4 of Local Plan Part 2, planning permission has not been granted for any development on the sites within the 2017-18 monitoring period. The aim of this policy is to ensure these areas remain able to accommodate development in the longer term, and that their development potential is not compromised by piecemeal change or development in advance of this. The policy has succeeded in protecting these sites from development in the early years of the Plan.</p>			

LAND SUPPLY FOR BUSINESS DEVELOPMENT IN HIGHER-VALUE SECTORS

Spatial Intervention 1: Land Supply for business development in higher-value sectors

CS2 Typology of Employment Land	14 - Primary Employment Areas 15 - Secondary Employment Areas	<ul style="list-style-type: none"> Number of jobs created / safeguarded Number of new businesses started 	<ul style="list-style-type: none"> Ha/floorspace developed for B1, B2, B8 Median earnings of employees in the area Number of jobs created/safeguarded Number of new businesses established Average earnings of residents of the Borough
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Ensuring the development of new employment opportunities within the borough is fundamental to the borough's long term future. Local Plan Part 2 identifies both primary and secondary employment areas in addition to allocating a number of employment sites for development which will help to ensure a supply of good quality, ready to develop land for employment development over the Plan period.

- Ha/floorspace developed for B1, B2, B8:**

Use class	Hectares	Floorspace (sqm)
B1	5.43	19,808.6
B2	0.56	1,150.4
B8	0.02	95
Total	6.03	21,054

There has been a total of 6.03 hectares of new land developed for employment use within the borough in the 2017/18 monitoring period which represents an increase of 5.21 ha compared to figures in 2016/17 where just 0.82ha was developed.

- Number of jobs created/safeguarded**

No official sources of data are available on jobs created or safeguarded for the borough. Whilst there are estimates on the number of jobs in the borough, this does not identify if jobs have been 'created' or not. For example, jobs could increase but this could be as a result of an employer re-locating into the borough, bringing employees with them; where an employer had a full time job but now has two part time jobs; or a business may have created jobs but another cut jobs which may show as a '0' net increase etc. As a result, without accurate information available on this indicator, this has not been reported on in the 2017/18 monitoring period.

- Number of new businesses established/business count (accessed from Nomis) (2017 figures)**

Year	BwD enterprises
2010	3,760

2011	3,680	<table border="1"> <thead> <tr> <th>Enterprises</th> <th>BwD (count)</th> <th>BwD (%)</th> <th>North West (count)</th> <th>North West (%)</th> </tr> </thead> <tbody> <tr> <td>Micro (0 to 9)</td> <td>3,990</td> <td>85.7</td> <td>230,660</td> <td>88.7</td> </tr> <tr> <td>Small (10 to 49)</td> <td>535</td> <td>11.5</td> <td>24,155</td> <td>9.3</td> </tr> <tr> <td>Medium (50 to 249)</td> <td>105</td> <td>2.3</td> <td>4,265</td> <td>1.6</td> </tr> <tr> <td>Large (250+)</td> <td>20</td> <td>0.4</td> <td>975</td> <td>0.4</td> </tr> <tr> <td>Total</td> <td>4,655</td> <td>-</td> <td>260,060</td> <td>-</td> </tr> <tr> <td></td> <td></td> <td></td> <td></td> <td></td> </tr> <tr> <td></td> <td></td> <td></td> <td></td> <td></td> </tr> </tbody> </table>	Enterprises	BwD (count)	BwD (%)	North West (count)	North West (%)	Micro (0 to 9)	3,990	85.7	230,660	88.7	Small (10 to 49)	535	11.5	24,155	9.3	Medium (50 to 249)	105	2.3	4,265	1.6	Large (250+)	20	0.4	975	0.4	Total	4,655	-	260,060	-										
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2012	3,790																																									
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Monitoring the number of new businesses established in an area provides an indication of the level of entrepreneurship and the health of the business population. Most recent figures from 2016 (accessed from ONS UK Business Demography) show that there have been 715 new enterprises established in the borough.

From the most recent data (2017) accessed from Nomis on UK Business Counts, the total number of businesses within the borough now stands at 4,655. The vast majority of these (85.7%) are identified as micro (0-9 employees) which is consistent with the rest of the North West whose majority of enterprises are also at micro scale (88.7%).

• **Average earnings of residents of the Borough (data accessed from Nomis) (2017 figures):**

	BwD (pounds)	NW (pounds)	GB (pounds)
Gross weekly pay			
Full time workers	460.20	514.50	552.70
Male full time workers	473.90	550.90	594.20
Female full time workers	414.10	464.60	494.40
Hourly pay (excluding overtime)			
Full time workers	11.50	12.99	14.00
Male full time workers	11.79	13.45	14.56
Female full time workers	10.45	12.38	13.18

The average gross weekly pay for full time workers in the borough is £460.20, which is £54.30 less than the regional average of £514.50 and £92.50 less than the national average of £552.70. Although the borough's wage levels are lower than the regional and national averages, there has been a £14.30 increase in wages compared to 2016 figures (£445.90 in 2016). The Local Plan's aim is as more high quality employment sites are developed in the borough, wage levels will in turn increase.

Figures relating to the borough's employment land supply are positive, with new land being developed for employment use, new businesses being established and wages increasing from previous years.

CS3 Land for Employment	13 - Employment Land Allocations 28 - Development	<ul style="list-style-type: none"> At least 66ha of employment land to be developed between 2011 and 2026 	<ul style="list-style-type: none"> Ha of new land developed for employment use Total amount of additional employment floorspace Ha developed for B1, B2 or B8 by plan designation
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Development	Opportunities		<ul style="list-style-type: none"> • Ha developed in employment allocation sites for non-B-Class uses • Levels of unemployment 										
<ul style="list-style-type: none"> • Ha of new land developed for employment use As stated above, there has been 6.05 hectares of new land developed for employment use within the borough in the 2017/18 monitoring period. • Ha developed in employment allocation sites for non-B-Class uses There have been no non B-class uses of development completed on employment allocations within this monitoring period. Employment allocations represent good quality, ready to develop land for employment development which the Council want to see brought forward for such uses in order to create new jobs in the borough. This indicates that the employment allocation policies within the Local Plan are being implemented effectively, ensuring the highest quality employment land is reserved for employment use. • Levels of unemployment (accessed from Nomis) (Jan – Dec 2017 figures): <table border="1" data-bbox="241 587 1039 687"> <thead> <tr> <th></th> <th>BwD (numbers)</th> <th>BwD (%)</th> <th>NW (%)</th> <th>GB (%)</th> </tr> </thead> <tbody> <tr> <td>Total</td> <td>3,800</td> <td>5.9</td> <td>4.4</td> <td>4.4</td> </tr> </tbody> </table> <p>Despite the borough’s unemployment figures remaining above both the regional and national levels for the 2017-18 monitoring period, it represents the lowest level seen in the borough since March 2006. Between October 2016 and September 2017, figures stood at 4000, 200 higher than current levels –and a positive indication that more people in the borough are in work which in turn results in a positive contribution to the local economy.</p>					BwD (numbers)	BwD (%)	NW (%)	GB (%)	Total	3,800	5.9	4.4	4.4
	BwD (numbers)	BwD (%)	NW (%)	GB (%)									
Total	3,800	5.9	4.4	4.4									
CS4 Protection and re-use of employment sites	13 - Employment Land Allocations 14 - Primary Employment Areas		<ul style="list-style-type: none"> • Ha change of use of existing employment sites (Employment land losses by type of new use) 										
<p>There has been one site within the borough in this monitoring period where housing development has commenced on land previously in use for employment. This is at:</p> <ul style="list-style-type: none"> • Eclipse Mill, Eclipse Road, Blackburn (10/16/1194) <p>The Local Plan aims to protect and re-use employment sites where appropriate. Policy CS4: Protection and Re-Use of Employment Sites states that the development for other uses of land in use for employment purposes will not be permitted unless the current use causes an unacceptable loss of amenity for surrounding uses, or it is demonstrated that the land is no longer capable of beneficial use for employment purposes within the Local Plan period.</p> <p>In terms of the Eclipse Mill application, it was concluded that as the site shares a boundary with residential gardens to the north and west, the only access to the site is via residential roads that are not designed to accommodate larger vehicles associated with an employment use. Whilst the site was vacant at the time of the planning application, the former mill was in industrial use and given its close proximity to dwellings may have had an amenity impact for residents dependent on use. On this basis, the loss of the employment site for residential purposes was concluded as being acceptable and in accordance with Policy CS4.</p>													

QUANTITY, QUALITY & MIX OF HOUSING

Spatial Intervention 2: Quantity, quality and mix of housing

<p>CS5 Locations for New Housing</p>	<p>1- The Urban Boundary 2 - The Inner Urban Area 5 - Countryside Areas 6 - Village Boundaries 16 - Housing Land Allocations 17 - Housing Development in Tockholes 21 - Conversion of Buildings in the Countryside 22 - Replacement Dwellings in the Countryside 23 - Rural Workers' Dwelling in the Countryside 24 - Rural Exceptions 25 - Residential Curtilages</p>	<ul style="list-style-type: none"> • % of terrace properties in overall housing stock to be reduced to 48.7% • 65% residential development on Brownfield Land • 100% of housing development outside inner urban area to be supported by Market Analysis 	<ul style="list-style-type: none"> • Number of dwelling completions in inner urban areas • Number of dwelling completions outside inner urban areas • Number of executive housing developments completions in urban areas • Number of dwelling completions in town centres • % of housing developments on Brownfield Land • % of dwellings outside inner urban areas for higher market (Council tax bands E-H) • Number of dwelling completions in countryside areas • Number of dwelling completions within village settlements • Planning permissions granted for housing on each of the allocation sites • Number of conversion dwellings completed in the countryside / outside the urban area and in village settlements • Number of replacement dwellings completed outside the urban area and in village settlements • Number of dwelling completions in Tockholes • Number of planning permissions granted for new dwellings deemed to be rural exceptions • Number of dwelling completions regarded as rural exceptions • Number of planning permissions granted involving extension of residential curtilage
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The total **gross** number of new homes completed within the borough in the 2017/18 monitoring period was 447. The following table sets out the number of dwellings completed in each designated area of the borough (inner urban/outer urban/town centre/countryside/villages) (this excludes the 148 reoccupied long term empties that also contribute to supply):

	Inner urban areas	Outer urban areas	Town centres	Countryside areas/green belt	Village settlements	Tockholes	Classed as rural exceptions
Conversions/change of use	19	22	20	6	1	0	0

New build	113	94	0	24	0	0	0
Total	132	116	20	30	1	0	0

20 dwellings were demolished in 2017/18 which results in a **net** total of 427 homes being completed in the 2017/18 monitoring period compared to 297 in 2016/17 (an increase of 130 properties). The Council's Growth Team are continuing to work with developers and landowners in the borough to bring more sites forward for development and as at 2017/18 the majority of Local Plan Part 2 housing allocations are on site, obtained planning permission or progressing through the planning system. As a result, the Council expects the number of housing completions to increase over the next few years as development commences and progresses on these sites.

Improving the quality of the housing offer is central to our growth and regeneration objectives. In particular it is essential that there is a good supply of high quality family housing:

- **Number of executive housing developments completions in urban areas (Council tax bands E-H)**

Out of the 51 executive homes completed in the borough in 2017/18, 22 of these are located within the urban area. Compared with last year's figures, there has been an increase of 30 new homes within Council Tax bands E-H.

- **% of dwellings outside inner urban areas for higher market (Council tax bands E-H)**

10% of completions for higher market housing in the 2017/18 monitoring period are located outside the inner urban areas (equivalent to 5 properties).

- **% of housing developments on Brownfield Land**

37% of new homes developed in the 2017/18 monitoring period were completed on brownfield land, compared to 71% in 2016/17 and 100% in both 2014/15 and 2015/16. This reduction is in part due to the number of greenfield housing allocations within Local Plan Part 2 that have completed housing units within this monitoring period, most notably Gib Lane and Parsonage Road in Blackburn.

The Council remains committed to bringing forward new housing on brownfield land but recognises that there is an insufficient number of such sites to meet the Borough's housing needs and as a result greenfield sites are required. The Council has prepared a Brownfield Land Register which identifies the brownfield sites suitable for residential development. Those sites included within Part 2 of the Register are granted 'Permission in Principle' to encourage developers to bring forward new housing on such sites. The Council's register can be found at: <http://www.blackburn.gov.uk/Pages/Brownfield-register.aspx>

- **Planning permissions granted for housing on each of the allocation sites**

Three of the sites allocated for new housing in the Local Plan Part 2 have had permissions granted within the 2017/18 monitoring period. These are:

- **16/9: Land to the west of Gib Lane, Blackburn (Phase C)**

10/17/0211 Full planning permission granted for 205 houses approved on 31/7/17

- **16/15 Pole Lane, Darwen**

10/16/0789 Reserved matters application granted permission for 126 houses on 8/5/17 pursuant to outline planning approval 10/12/0933

- **16/3 Roe Lee, Blackburn (Phase 2 Farm site)**
10/16/1398 Full planning permission for 34 houses approved on 27/10/2017

- **Number of conversion dwellings completed in the countryside/outside the urban area and in village settlements**
0
- **Number of replacement dwellings completed outside the urban area and in village settlements**
0
- **Number of planning permissions granted for new dwellings deemed to be rural exceptions or extensions of residential curtilage**
0

CS6 Housing Target	16 - Housing Land Allocations 28 - Development Opportunities	<ul style="list-style-type: none"> • Total net additional Housing Provision 2011-2026: 9,365 • Delivery phased: 2014 – 2016: 530/yr 2016 – 2021: 625/yr 2021 – 2026: 720/yr • 15 year supply of housing land allocated 	<ul style="list-style-type: none"> • Planning permissions • Completion rates and number of units (per annum) by specific allocation sites and development opportunities sites) • 15 year supply of housing land allocated within Housing Land Supply Position Statement • Number of dwelling completions (gross) • Number of dwelling completions (net) • Number of new build dwelling completions • Number of empty properties brought back into use • Amount of New Homes Bonus received in the previous twelve months.
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The NPPF (para. 73) requires all local planning authorities in England to identify and update annually a supply of specific deliverable sites sufficient to provide a minimum of five years' worth of housing against their housing requirement. Where there has been a record of significant under delivery of housing over the previous three years (as is the case in Blackburn with Darwen), local planning authorities should increase this buffer to 20%.

The Council can only demonstrate a 4.4 year supply of deliverable housing land. The Council is taking action to increase the supply of housing land in the borough by granting planning permission on sustainable development sites. Many of the housing site allocations within the Local Plan Part 2 are already progressing and this will add to the borough's housing supply.

The Five Year Housing Supply Statement can be accessed from the following page: <http://www.blackburn.gov.uk/Pages/Planning-policies.aspx>. The Council will keep the 5 year supply position under review to take into account updated information in the future.

CS7 Types of Housing	18 - Housing Mix 19 - Apartment Development and Houses in Multiple Occupation 21 - Conversion of Buildings	<ul style="list-style-type: none"> • % of terrace properties in overall housing stock to be reduced to 48.7% 	<ul style="list-style-type: none"> • Percentage of total dwelling completions within HMR areas / inner urban areas • % of houses: apartments completed • % of 1/2/3/4/5+bed dwellings completed • Number and types of homes built within HMR areas / inner urban areas
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in the Countryside
 22 - Replacement Dwellings
 in the Countryside
 23 - Rural Workers' Dwelling
 in the Countryside

- % of the Borough's dwelling stock considered 'unfit'
- Number of dwelling completions in town centres
- Number of affordable units developed in the Borough
- Number of older peoples' (over 55s) accommodation (units) completed
- Number of supported accommodation units completed
- Number of HMOs given planning consent
- Number of completed HMO's
- Number of dwellings completed (gross)
- Number of higher / upper market dwellings completed (Council tax band E-H)

The Council's priority is to encourage high quality family housing. The Local Plan aims to establish a more balanced market and create a better range of opportunities for 'staircasing' by releasing strategic sites for new family housing.

• **% of houses: apartments completed**

83% homes: 17% apartments.

This highlights that there are significantly more houses being completed within the borough compared to apartment developments. This is consistent with the Local Plan which requires the principal element of the dwelling mix on a site to be detached and semi-detached housing.

• **% of 1/2/3/4/5+bed dwellings completed:**

	1 bed	2 bed	3 bed	4 bed	5+
Completions	19	78	67	60	7
%	8.2	33.8	29.0	26.0	3.0

The above completions relate to new builds only and excludes change of use/conversion figures. Although the predominant house type completed in the borough in 2017/18 monitoring period remains the 2 bed home, 26% of the total housing completions were 4 bed homes compared to just 11.5% in 2015. Furthermore, there were 7 x 5 bed homes built in this monitoring period compared to zero built in 2015.

This is a positive sign that a higher number of larger family homes are being built within the borough, ensuring a mix of homes are available. The three planning permissions granted on allocated sites within this monitoring period at Gib Lane, Pole Lane and Roe Lee are predominately detached 3, 4 and 5 bed roomed homes.

• **Number and types of homes built within HMR areas / inner urban areas**

	Affordable units	HMO units
Completions 2017/18	127	0

There have been 127 affordable units developed in this monitoring period compared to 16 completed in 2016/17. The Council's policy is for 20% of new homes to be affordable. The affordable policy does allow some flexibility in provision based on the availability of grant, evidence on the economic viability of individual development and up to date evidence on market conditions.

Number of HMOs given planning consent

Policy 19 of Local Plan Part 2 aims to ensure that HMO development is managed in such a way that the evolution of residential areas takes place in a way that supports its overall objectives, and does not increase pressure on resources for local services and infrastructure. The Council has implemented an Article 4 Direction which removes permitted development rights enabling the conversion of smaller family dwellings to HMOs in parts of the Borough.

There has not been any HMO developments granted planning permission within this monitoring period.

Number of higher / upper market dwellings completed (Council tax band E-H)

There have been 51 new homes completed in the borough which would be classed as 'upper market' – this is equivalent to 17% of the total number of housing completions in this monitoring period. This represents an increase of 30 'upper market' homes within the borough compared with last year's figures.

CS8 Affordable Housing Requirements	18 – Housing Mix	<ul style="list-style-type: none"> To deliver a range of affordable housing through the Affordable Housing Programme and planning policy to meet prioritised needs (PLHS) 20% affordable housing provision on all sites, split between social rented and affordable housing for sale – 60% and 40% respectively. 	<ul style="list-style-type: none"> Number of affordable houses completed Percentage of developments providing affordable housing contribution % intermediate / affordable housing for sale housing % social rented housing The amount of developer contribution towards affordable housing received in the previous twelve months (reported as a rolling indicator comparing the figure to previous years).
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The amount of developer contribution towards affordable housing received in the previous twelve months

In the 2017/18 monitoring period, a total amount of £302,958 was received by the Council via developer contributions for affordable housing. This compares to £121,500 in the 2016/17 monitoring period.

	Intermediate/affordable housing for sale	Social rented
Number of completions	0	127
% of total affordable housing completions	0	100%

Of the 127 affordable homes built in the borough in 2017/18, 100% were for social rent.

CS9 Existing Housing	18 – Housing Mix	<ul style="list-style-type: none"> Reduce vacancy rates to 3% in existing dwelling stock in former 	<ul style="list-style-type: none"> Number of demolitions Number of empty homes
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Stock		HMR areas / inner urban areas	<ul style="list-style-type: none"> • Number of 'unfit' properties in the Borough • Number of long-term empty properties (six months vacant or more) brought back into use in the previous twelve months.
<ul style="list-style-type: none"> • Number of demolitions There have been 20 housing demolitions in the 2017/18 monitoring period. • Number of empty homes As of April 2018, there were 2,214 empty properties in the borough compared to 2,913 in April 2017. <p>In the 2017/18 monitoring period, 148 long term empty properties were brought back into use. The Council is committed to bringing empty properties back into use in order to improve the housing stock within the borough and to make a small, but valuable contribution to our housing supply.</p>			
CS10 Accommodation for Gypsies, Travellers and Travelling Show people	20 - Accommodation for Gypsies and Travellers, and Travelling Showpeople		<ul style="list-style-type: none"> • Net additional Gypsy and Traveller pitches • Net additional plots for Travelling Showpeople
<ul style="list-style-type: none"> • Net additional Gypsy and Traveller pitches & plots for Travelling Showpeople There have been no additional pitches for Gypsy & Travellers or plots for Travelling Showpeople developed in this monitoring period. <p>Any planning applications received for Gypsy and Traveller pitches or Travelling Showpeople plots will be assessed using criteria within Policy 20 of the Local Plan Part 2 and any other relevant policy. The Council has prepared a five year supply document for Gypsy & Traveller pitches and Travelling Showpeople which can be viewed at: http://www.blackburn.gov.uk/Pages/Planning-policies.aspx</p>			

RANGE & QUALITY OF PUBLIC FACILITIES

Spatial Intervention 3: Range and quality of public facilities, particularly in Town Centres			
CS11 Facilities and Services	33 – Health 34 - Tourism 35 - Protection of Local Facilities		<ul style="list-style-type: none"> • % of new residential development within 30 minutes public transport time of a GP, Hospital, Primary and Secondary School, Employment and a major Retail Centre • % of residents that consider their health to be good • Number of permitted shisha cafes • Number of A5 uses permitted • Number of tourism based development permitted • Number of assets of community value
<ul style="list-style-type: none"> • Number of permitted shisha cafes Policies in the Local Plan aim to make it more difficult for people to make unhealthy choices reducing the likelihood that they will do so; and that this change in behaviour will improve health outcomes over time. Policy 33 and the Planning for Health SPD states that planning permission will not be granted planning permission for shisha cafes, unless it is very clearly demonstrated that the proposed use will have no negative impact on the health of individuals or the public at large. Clearly this policy is being implemented successfully as there have been no planning applications granted permission for shisha cafés within this monitoring period. • Number of A5 uses permitted Only 1 Hot Food Takeaway (use class A5) has been permitted in the 2017/18 monitoring period. This was at: <ul style="list-style-type: none"> - 459 Whalley New Road, Blackburn. Change of Use from retail to Hot Food Takeaway. Any planning application for such use needs to conform to Policy 33 of the Local Plan Part 2 and the Planning for Health SPD which does not allow their development in locations likely to lead to an increase in consumption of takeaway food by young people, including the vicinity of any primary or secondary school or tertiary college. • Number of tourism based development permitted Planning permission has been granted for 1 hotel within this monitoring period: <ul style="list-style-type: none"> - 10/17/1367 15-19 Darwen Street, Blackburn (J D Wetherspoons public house). Change of use of first floor storage areas above existing public house to a 22 bed hotel • Number of assets of community value Designating assets of community value give communities a right to identify a building or other land that they believe to be of importance to their community's social well- 			

being. The aim is that, if the asset comes up for sale, then they will be given a fair chance to make a bid to buy it on the open market.

The Council has designated 11 assets of community value which can be viewed at: www.blackburn.gov.uk/Pages/Assets-of-community-value-list.aspx

<p>CS12 Retail Development</p>	<p>26 - Town Centres – A framework for Development 27 - District Centres – A framework for their development 28 - Development Opportunities 29 - Assessing Applications for Main Town Centre Uses 30 - Managing Specific Uses within Town Centres 31 - Development in Defined Shopping Frontages 32 - Local and Convenience Shops</p>	<ul style="list-style-type: none"> • Increase in Darwen market share in non-food from 7.1% to 8.5% 	<ul style="list-style-type: none"> • Amount of completed retail development • Amount of retail development completed in town centres • Amount of completed office development in the town centres • Amount of completed hotel development in the town centres • Amount of completed D1 development in the town centres • Amount of completed D2 development in the town centres • Amount of completed A3 development in the town centres • Amount of completed A5 development in the town centres • Amount of completed A1 development in the district centres • Amount of completed A1 development to primary shopping frontage in Whalley Range • Amount of completed A1 development to secondary shopping frontage in Whalley Range • Amount of completed A2 development to the primary shopping frontage in Whalley Range. • Amount of completed A3 development to the primary shopping frontage in Whalley Range. • Amount of completed A5 development to the primary shopping frontage in Whalley Range. • Amount of completed A2 development to the secondary shopping frontage in Whalley Range. • Amount of completed A3 development to the secondary shopping frontage in Whalley Range. • Amount of completed A5 development to the secondary shopping frontage in Whalley Range. • Amount of completed A1 development located outside of town centres or district centres. • Amount of Betting Shop completions in Northgate and Cathedral Quarters. • Amount of Amusement Arcade completions in the Primary Shopping Frontages. • Amount of Amusement Arcade completions in Conservation Areas.
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- Amount of non-A1 development completed in Primary Shopping Frontages in the town centres.
- Amount of non-A1 development completed in Secondary Shopping Frontages in the town centres.

	Amount of retail (A1) development completed in borough	Amount of retail (A1) development completed in town centres
2017/18	488.24m ²	418m ²
2016/17	1818m ²	371.5m ²

There has been a significant reduction of retail development completed within the borough in this monitoring period compared to 2016/17 figures. However, more retail development has been completed within the town centre than 2016/17 figures (a 46.5m² increase), with 86% of all retail development developed in the borough in this monitoring period being located within the town centre. The remaining 14% related to a retail development completed within the Whalley Range District Centre totalling 70.24m².

As highlighted in the table below, all the non-A1 development completed within the town centre in 2017/18 was for B1a uses i.e office development. The Council has recently adopted a Blackburn Town Centre Supplementary Planning Document which sets out priorities for growth within the town centre and development principles that need to be considered when submitting a planning application for development. This can be viewed on the Council's website at www.blackburn.gov.uk/Pages/Supplementary-Planning-Documents-.aspx

	B1a (Office)	C1 (hotel)	D1 (Non-residential institutions)	D2 (Assembly & Leisure)	A3 (Restaurants & cafes)	A5 (Hot food takeaway)
Amount completed in town centre	887m ²	0	0	0	0	0

• **Amount of completed A1 development in the district centres**

In addition to the two town centres, there are a number of District Centres identified in the Local Plan which principally provide for local needs shopping. Monitoring information from the current period indicates that there has been a total of 70.24m² of A1 (retail) development, relating to one development, within the borough's District Centres. This was located within the Whalley Range District Centre in Blackburn.

The Core Strategy identifies the Whalley Range area of Blackburn as having the potential to perform an enhanced function as a destination, as well as a local shopping centre, due to its proximity to the town centre. The following monitoring indicators relate to development completed within this particular District Centre:

Use Class	A1	A2	A3	A5
Amount of completed development to the primary shopping frontage in Whalley Range	0	0	0	0

Use Class	A1	A2	A3	A5
Amount of completed development to the secondary shopping frontage in Whalley Range	70.24	0	0	0

The Council's priority is for Blackburn and Darwen town centres to remain the focus for both convenience and comparison retail growth and for the development of other main town centre uses. Policy 29 of Local Plan Part 2 sets out the policy framework for assessing applications for main town centre development outside the town centres or District Centres:

- **Amount of completed A1 development located outside of town centres or district centres.**

No A1 development completed within the 2017/18 monitoring period was located outside of the two town centres and district centres.

The following monitoring indicators relate to Policy 30 of the Local Plan Part 2 which aims to manage specific uses with the town centres. The figures collated for this monitoring period highlight that the Policy is being successfully implemented:

- **Amount of Betting Shop completions in Northgate and Cathedral Quarters.** 0
- **Amount of Amusement Arcade completions in the Primary Shopping Frontages.** 0
- **Amount of Amusement Arcade completions in Conservation Areas.** 0

Policy 31 sets out the policy criteria that need to be met in order to support non A1 use classes identified within Primary and Secondary Shopping Frontages. The following monitoring indicators relate to this policy :

- **Amount of non-A1 development completed in Primary Shopping Frontages in the town centres.**

274m² of non-retail development was completed within the Primary Shopping Frontages in Blackburn and Darwen town centres. However, this development formed part of a larger application consisting of the construction of a new shopping centre entrance and the reconfiguration of existing retail space to provide the gym in addition to three shop units (10/15/0102) at The Mall, Ainsworth Street in Blackburn.

- **Amount of non-A1 development completed in Secondary Shopping Frontages in the town centres**

A total of 514m² of non-A1 development was completed in defined Secondary Shopping Frontages in the town centre. This related to a completed office development (Use Class B1) on Railway Road in Darwen (planning application reference: 10/16/0009).

ENVIRONMENTAL PROTECTION & ENHANCEMENT

Spatial Intervention 4: Environmental Protection and Enhancement			
<p>CS13 Environmental Strategy</p>	<p>9 - Development and the Environment 36 - Climate Change 37 - Wind Turbines</p>	<ul style="list-style-type: none"> • All new housing developments will be zero carbon from 2016 • All new non-domestic buildings should be zero carbon from 2019 • Ensure all planning applications which would cause unacceptable impacts on the environment are refused permission 	<ul style="list-style-type: none"> • Number of renewable energy generation developments: type and renewable energy capacity • Number of homes meeting Building for Life Assessment 'good' and 'very good' criteria • Number of housing developments incorporating zero carbon homes • Number of homes completed to Code for Sustainable Homes Level 3 and above • % of homes built meeting Lifetime Homes standard • % of commercial buildings meeting BREEAM very good standard. • Number of new residential developments where the energy/emissions standards in the Building Regulations Part L have been exceeded • Number of planning applications refused permission due to their environmental impacts • % of development built in an area of flood risk • Number of planning permissions granted contrary to the advice of the Environment Agency on flooding and water quality grounds • Percentage of eligible open spaces managed to Green Flag Award standard • Air quality data measurements – in current Air Quality Management Areas and elsewhere • Number of developments incorporating SUDS • Amount of derelict land in the Borough • Planning to adapt to Climate Change (progress towards Council's Climate Change Adaptation Strategy Action Plan) • CO² emissions per capita
<ul style="list-style-type: none"> • Number of renewable energy generation developments: type and renewable energy capacity There have been no renewable energy developments completed within this monitoring period. • % of development built in an area of flood risk 10 dwellings at Waterside, Belmont have been completed within an area of flood risk in the 2017/18 monitoring period, equivalent to 3.6% of total completions in the borough. The Environment Agency confirmed at the time of assessing the application that they had no objection to the layout submitted. The applicant also submitted an application for Environment Agency Flood Defence consent associated with the development adjoining Eagley Brook. Consent for the works was approved by the 			

Environment Agency under the Water Resources Act 1991. Further recommendations were also made to the applicant regarding proposed landscape planting adjacent to the Eagley Brook and conditions relating to the implementation of flood works were attached to planning permission and subsequently implemented as part of the development.

- **Number of planning permissions granted contrary to the advice of the Environment Agency on flooding and water quality grounds:**

Planning application number	Description of development	Reason for objection	Status
10/17/1113	The Beeches, Turton, Bolton For: Proposed detached dwelling with attached garage	Unsatisfactory FRA/FCA submitted	An addendum was submitted to the FRA which resulted in removal of objection from EA and local drainage team subject to a condition relating to the control of surface water and compliance with recommendation of the FRA.
10/17/1198	Land off Balle Street, Darwen For: Proposed energy reserve facility	Development next to a watercourse/flood defence	Application undecided as time of AMR preparation

In the 2017-2018 monitoring period, the Environment Agency objected to two planning applications on the grounds of development adjacent a watercourse/flood defence and an unsatisfactory FRA/FCA submitted as part of the application. Subsequently one of these applications was withdrawn and the other is currently without a decision.

- **Air quality data measurements – in current Air Quality Management Areas and elsewhere**

See Quality of Place section for details

- **Planning to adapt to Climate Change (progress towards Council's Climate Change Adaptation Strategy Action Plan)**

The Council has prepared a Climate Change Adaptation Strategy & Action Plan which is monitored regularly. This can be accessed on the Council's website at:

<http://www.blackburn.gov.uk/Lists/DownloadableDocuments/Climate-Change-Adaptation.pdf>.

It identifies priorities for action for departments across the Council to minimise the predicted effects of climate change over the short, medium and long term. In order to support this, the Local Plan includes a number of policies which requires development to demonstrate that it has taken full account of issues relating to climate change. This includes demonstrating how the development has been designed to minimise its contribution to carbon emissions, both directly from the development and indirectly arising from factors such as travel to and from the development.

- **CO2 emissions per capita**

Blackburn with Darwen's emissions per capita figure has decreased from 8 carbon tonnes in 2005 to 4.1 tonnes in 2016 (most recent figures). Since 2015, emissions have

decreased in 370 out of the 391 Local Authorities, including Blackburn with Darwen. This is consistent with the decrease in overall UK emissions from 2015 to 2016. The main drivers of the decrease in UK emissions in 2016 were a change in the fuel mix for electricity generation, with a decrease in the use of coal and more use of gas and renewables.

Overall in 2016, 38% of end-user emissions assigned to Local Authority areas (excluding emissions from Land Use, Land Use Change and Forestry (LULUCF)) were attributed to the industry and commercial sector, 28% to the domestic sector, and 35% to transport. There are wide local variations on this mainly because of the economy and geography of different local areas and in Blackburn with Darwen the split was industry & commercial 38%, domestic 36% and transport 26%.

CS14 Green Belt	3 - The Green Belt		<ul style="list-style-type: none"> • Number of developments completed on green belt • Number of planning permissions granted for development on green belt
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NPPF (para 133) highlights that the government attaches great importance to green belts. The fundamental aim of green belt policy is to prevent urban sprawl by keeping land permanently open; the essential characteristics of the green belt are their openness and their permanence. Policy 3 of Local Plan Part 2 echoes NPPF policy which prevents inappropriate development within the green belt except in very special circumstances.

• **Number of developments completed on Green Belt**

12 houses were developed on the green belt within this monitoring period. These relate to two developments within the borough at Crowthorn Road and Broadhead Road in Turton.

• **Number of planning permissions granted for development on green belt**

4 planning permissions have been granted for development in the green belt within the 2017/18 monitoring period. These permissions all related to applications for replacement dwellings and therefore compliant with green belt policy.

CS15 Protection and Enhancement of Ecological Assets	9 - Development and the Environment	<ul style="list-style-type: none"> • No loss of Nationally/Internationally important site • No loss of Regional/County-level important sites • No net loss of locally important sites • No net loss of Species of Principal Importance 	<ul style="list-style-type: none"> • Amount of new development completed within, or likely to adversely affect internationally/nationally/locally important nature conservation areas • Number of nationally/internationally important sites • Number of regional/county level important sites • Number of locally important sites • Number of Local Nature Reserves (LNR) • Number of Geological Heritage Sites (GHSs) • Number of Biological Heritage Sites (BHSs) • Number of Species of Principal Importance • Change in areas of biodiversity importance • Amount of new development completed within, or likely to adversely affect internationally/nationally/locally important nature conservation areas
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			<ul style="list-style-type: none">• Condition of wildlife sites
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	Nationally/internationally important sites	Regional/county level important sites	Locally important sites	Local Nature Reserves	Geological Heritage Sites	Biological Heritage Sites	Species of Principal Importance
Number	2 x SSSIs at: • Gale Clough & Shooterslee Wood • West Pennine Moors	108	9	4	5	108	80

The West Pennine Moors is the largest new site of special scientific interest (SSSI) notified by Natural England since 2004, covering a total of 76 square kilometres between Chorley, Blackburn, Bolton and Haslingden in Lancashire and Greater Manchester. On 19th July 2017, the Natural England Board approved the notification of the West Pennine Moors SSSI.

Therefore there are two SSSIs within Blackburn with Darwen – West Pennine Moors and Gale Clough & Shooterslee Wood.

- **Change in areas of biodiversity importance**

No monitoring has been undertaken in this monitoring period on the state of either of the SSSIs. Gale Clough & Shooterslee Wood was last assessed in 2013 and identified that no part of the SSSI had been destroyed/partly destroyed:

SSSI name: Gale Clough & Shooterslee Wood (Unit 1 last assessed March 2012, Unit 22 last assessed March 2013)

Year	% Area meeting PSA target	% Area favourable	% Area unfavourable recovering	% Area unfavourable no change	% Area unfavourable declining	% Area destroyed / part destroyed
2006	31.41%	31.41%	0%	68.59%	0%	0%
2007	37.14%	37.14%	0%	62.86%	0%	0%
2013	37.14%	37.14%	0%	62.86%	0%	0%

- **Amount of new development completed within, or likely to adversely affect internationally/nationally/locally important nature conservation**

There has been no development completed within the monitoring period which would have an adverse effect on designated environmental assets in the borough. The aim of Policy 9, in addition to other environmental policies within the Plan, is to ensure that the relationship between new development and our environment is managed, and that the right balance is always struck between environmental concerns and other factors.

Further information on the Council's approach to the protection, restoration and enhancement of the borough's ecological assets can be found in the Green Infrastructure & Ecological Networks SPD: <http://www.blackburn.gov.uk/Lists/DownloadableDocuments/Green-Infrastructure-and-Ecological-Networks-SPD.pdf>

QUALITY OF PLACE

Spatial Intervention 5: Quality of Place			
CS16 Form and Design of New Development	7 - Sustainable and Viable Development 11 - Design 43 - Outdoor Advertisements	<ul style="list-style-type: none"> • Improve the quality of design in all residential development across the Borough • Provide a basis for reviewing and improving design quality to ensure a more positive and efficient planning process • Inform planning and regeneration initiatives in terms of urban design and place making to ensure new communities are of a high quality are sustainable 	<ul style="list-style-type: none"> • Number of homes completed achieving 'good' and 'very good' against the Building for Life Assessment • Percentage of people satisfied with their neighbourhood as a place to live
<p>The Council places a great deal of emphasis on ensuring all developments within the borough are of high design quality, as required by NPPF and NPPG. Policy 11 of the Local Plan Part 2 sets out the Council's core policy on the design of new development. It provides additional detail on the seven aspects of good design set out in the Core Strategy: character, townscape, the public realm, movement and legibility, sustainability, diversity and colour.</p>			
<p>Both the Residential Design Guide SPD and Borough Design Guide SPD are material considerations in planning decisions and provide additional detail to policies in the Local Plan with regards to the design standards expected in new development. Masterplans have also been prepared for some of the allocated housing sites and these include specific design principles required to be addressed within the new development. These documents can be accessed at:</p>			
<ul style="list-style-type: none"> • Borough Design Guide SPD: www.blackburn.gov.uk/Lists/DownloadableDocuments/2015-DL-Borough%20Wide%20Design%20Guide%20SPD.pdf • Residential Design Guide SPD: http://www.blackburn.gov.uk/Pages/Supplementary-Planning-Documents-.aspx • North Blackburn Masterplan: www.blackburn.gov.uk/Lists/DownloadableDocuments/North-Blackburn-development-site-masterplan.pdf • Gib Lane Masterplan: www.blackburn.gov.uk/Lists/DownloadableDocuments/Gib-Lane-Masterplan.pdf 			

- Roe Lee Masterplan
www.blackburn.gov.uk/Lists/DownloadableDocuments/Roe-Lee-Masterplan-Document-Sm.pdf

CS17 Built and Cultural Heritage	39 - Heritage	<ul style="list-style-type: none"> • No loss of listed buildings within the Borough 	<ul style="list-style-type: none"> • Number of Conservation Areas • Number of Listed Buildings • Qualitative information from conservation area appraisals, village appraisals etc.
<ul style="list-style-type: none"> • Number of Conservation Areas There are currently 14 conservation areas in the borough, containing over 2000 properties. Plans showing the location and boundaries of the conservation areas can be accessed on the Council's website at http://www.blackburn.gov.uk/Pages/Heritage-conservation-and-archaeology.aspx. • Number of Listed Buildings There are approximately 200 listed buildings in the borough, descriptions of listings can be downloaded from the National Heritage list https://www.historicengland.org.uk/listing/the-list/. There has been no loss of listed buildings within this monitoring period. • Qualitative information from conservation area appraisals, village appraisals etc. A number of character appraisals and management plans have been prepared for several of the conservation areas in the bough. These set out the historic character of the areas and help to inform development proposals proposed within them – they can be accessed on the Council's website at: http://www.blackburn.gov.uk/Pages/Heritage-conservation-and-archaeology.aspx. <p>Policy 39 of the Local Plan Part 2 ensures that the most important elements of the borough's historic environment are protected as positive assets which will promote ongoing growth. The Council's key objective is to ensure that change comes forward in a managed way, and is informed by a proper understanding, set out in a heritage statement, of the evidential, historic, aesthetic and communal significance of the heritage asset.</p>			
CS18 The Borough's Landscapes	41 - Landscape 42 - Equestrian Development 44 - Telecommunication 37 - Wind Turbines	<ul style="list-style-type: none"> • No developments which have an adverse effect or destroy landscapes by detracting from their distinctive features to be given planning permission 	<ul style="list-style-type: none"> • Number of planning applications refused on grounds of the development adversely affecting or destroying landscapes. • Number of equestrian developments permitted • Number of wind turbine developments permitted • Number of telecommunication development permitted
<ul style="list-style-type: none"> • Number of equestrian, wind turbines and telecommunication developments permitted No planning applications have been granted planning permission for these developments within the monitoring period. There has however been an EIA screening opinion requested for the construction and installation of 3 wind turbines hub height 50m tip height 76.5m. The Council determined on 31/08/2017 that an EIA would be required for the development. <p>Although no applications have been approved in this monitoring period for equestrian, wind turbines or telecommunication development, when such an application is</p>			

received by the authority, it is imperative that any potential impact on the landscape is minimised. It will be important to ensure that high quality development is accommodated sensitively while that which would undermine the character of the landscape is resisted, as required by Policies 37, 41, 42 and 44 of Local Plan Part 2.

CS19 Green Infrastructure	38 - Green Infrastructure on the Adopted Policies Map 40 - Integrating Green Infrastructure with New Development 9 - Development and the Environment	<ul style="list-style-type: none"> No loss of Green Infrastructure networks Creation of new Green Infrastructure networks Open Space Strategy targets Public Rights of Way targets 	<ul style="list-style-type: none"> Amount of S106 monies received for public open space Data on the amount and quality of open space within the Borough (through Open Space Audit)
<p>• Data on the amount and quality of open space within the Borough (through Open Space Audit)</p> <p>The Council's Open Space Audit can be accessed at: http://www.blackburn.gov.uk/New%20local%20plan%202/5.19a%20BwD%20Open%20Space%20Audit%20May%202014.pdf</p> <p>In addition, the Council has an Open Space Assessment which looks at the quantity, quality and accessibility of existing open spaces in the borough. The aim will be to sustain the current level of provision of appropriate open spaces as population in the borough rises. Improvements to the quality and accessibility of existing open spaces remain a priority. The Council's Open Space Assessment can be accessed at: http://www.blackburn.gov.uk/New%20local%20plan%202/5.19b%20BwD%20Open%20Space%20Assessment%20May%202014.pdf</p> <p>The Council has prepared a Green Infrastructure & Ecological Networks SPD which provides additional information on the green infrastructure and ecology policies contained within the Local Plan. It can be accessed at http://www.blackburn.gov.uk/Lists/DownloadableDocuments/Green-Infrastructure-and-Ecological-Networks-SPD.pdf</p>			
CS20 Cleaner, Safer, Greener	8 - Development and People		<ul style="list-style-type: none"> Amount of new development achieving Secured by Design Number of Air Quality Management Areas

- **Number of Air Quality Management Areas (AQMA)**

There are currently 7 Air Quality Management Areas (AQMAs) in the Borough. They were declared because of unacceptably high levels of nitrogen dioxide, mainly from road traffic.

- AQMA 1 - Intack, Blackburn (Junction of Whitebirk Rd and Accrington Rd)
- AQMA No.2 - Bastwell, Blackburn (Junction of Whalley New Road and Whalley Range)
- AQMA No.3 – Darwen Town Centre (A666 between Robert Street and Wraith Street, Darwen)
- AQMA No.4 – Witton, Blackburn (Junction of Preston Old Road and Buncer Lane, Blackburn)
- AQMA No.5 – Earcroft, Darwen (Junction of the A666 with M65 Link Road)
- AQMA No.6 – Blackamoor, Blackburn (Junction of Stopes Brow, Blackamoor Road and Roman Road, Blackburn)
- AQMA No.7 – Four Lane Ends, Blackburn (Junction of Pleckgate Road, Revidge Road, Lammack Rd and Shear Brow)

An AQMA at the junction of Accrington Road / Burnley Road was revoked in 2017 (AQMA 8).

The long term trends at AQMAs 3, 4 and 5 indicate that future exceedances of the national objective are unlikely. These AQMAs will be revoked once Defra have peer reviewed the monitoring data and agreed to the conclusions in the 2018 Annual Status Report.

Local Policy includes the following in relation to air quality:

- Development that would, in isolation or in combination with other committed or planned development, lead to an unacceptable deterioration in air quality will not be acceptable (CS13)
- New development will only be permitted where there is no unacceptable adverse impact on Green Infrastructure network which provides air quality improvements (CS19).
- Development will not give rise to a deterioration of air quality in an Air Quality Management Area or result in the declaration of a new Air Quality Management Area, unless the harm caused is significantly and demonstrably outweighed by other planning considerations and a comprehensive mitigation strategy can be secured (Local Plan Part 2 Policy 8)

An Air Quality Planning Advisory Note has been introduced which is available on the Council's Planning webpage www.blackburn.gov.uk/Pages/Supplementary-Planning-Documents.aspx. It provides guidance which identifies how developers can take action that will reduce the health impact associated with development and transport emissions.

Monitoring updates for AQMAs:

The results of monitoring show that there hasn't been an exceedance of a nitrogen dioxide objective during 2017. There has been an improvement on 2016 pollution levels at all monitoring locations. This indicates that factors other than changes in the immediate vicinity of the monitoring locations have had a positive influence, e.g. the weather. This across-the-board improvement is likely to be short-lived. More monitoring will be undertaken.

The long term trends at AQMAs No.3, No.4, and No.5 indicate that future exceedances of the national objective are unlikely. The Authority intends to revoke these AQMAs once Defra has peer reviewed the monitoring information submitted in a 2018 Annual Status report.

Air quality at the former AQMA 8 continues to be below the relevant objective.

Improvements at AQMAs No.1, No.2, No.6, and No.7 are at present relatively short-term, so these AQMAs will not be revoked. AQMAs No.6 and No.7 present the most significant challenge. The action plan will be updated to include new measures to tackle problems at Four Lane Ends, as this junction remains a significant challenge. Funding has been secured for a new link road at Blackamoor and it has been identified in the relevant master plan. The impact of the new road will be modelled when more is known about the new road layout and anticipated traffic flows.

Nitrogen Dioxide (NO₂) Annual Mean Exposure at AQMAs in the Borough

Year	AQMA 1 Intack	AQMA 2 Bastwell	AQMA 3 A666 Darwen	AQMA 4 Witton	AQMA 5 Earcroft	AQMA 6 Blackamoor	AQMA 7 Four Lane Ends	AQMA 8 Acc. Rd/ Burnley Rd
2005	Red	Red	Red	Red	Red	n/a	n/a	n/a
2006	Green	Green	Red	Red	Red	n/a	n/a	n/a
2007	Red	Green	Red	Green	Green	n/a	n/a	Green
2008	Red	Red	Red	Red	Red	n/a	n/a	Green
2009	Red	Green	Green	Red	Green	Red	Green	Red
2010	Red	Red	Red	Red	Green	Red	Red	Red
2011	Green	Green	Green	Green	Green	Green	Red	Red
2012	Green	Green	Green	Green	Green	Red	Red	Green
2013	Green	Green	Green	Green	Green	Red	Red	Red
2014	Red	Red	Green	Green	Green	Red	Red	Red
2015	Green	Green	Green	Green	Green	Red	Red	Green
2016	Red	Red	Green with vertical lines	Green	Green	Red	Red	Green
2017	Green	Green	Green	Green	Green	Green	Green	Green

- Exceedance of annual mean NO₂ objective
- Complies with annual mean NO₂ objective
- Further monitoring ongoing to determine the existence or extent of any remaining pollution

CS21 Mitigation of Impacts / Planning Gain	12 - Developer Contributions		<ul style="list-style-type: none"> • S106 allocations • Number of S106 agreements signed • Amount of S106 contributions secured (gross) • Amount of S106 contribution secured towards affordable housing • Amount of S106 contribution secured towards transport • Amount of S106 contribution secured towards education • Amount of S106 contribution secured towards open space • Amount of “other” S106 contribution
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Developer contributions are sought via Section 106 agreements where off-site works are the only option for making a development acceptable, or where a financial contribution is preferable to an on-site solution for other planning reasons. The following indicator reports on the amount of contributions the Council has received for different types of infrastructure:

• **S106 contributions received:**

	Affordable housing	Highways	Open space	Total
Contributions received (£) 2017/2018	302,958	121,137	31,000	455,095

The Council, through its negotiations with developers, is committed to ensuring that an appropriate balance is struck between securing necessary infrastructure investment from new development, and maintaining the financial viability of high quality development that will lead to growth.

ACCESS TO JOBS & SERVICES

Spatial Intervention 6: Access to jobs and services

CS22 Accessibility Strategy	10 - Accessibility and Transport 45 - Major Road Schemes 46 - Rail Freight	<ul style="list-style-type: none"> • 10% increase in bus patronage by 2011 (LTP2) • 15% increase in rail patronage by 2011 (LTP2) • 22% increase in number of cyclists entering Blackburn and Darwen town centres (LTP2) • 19,000 new SMART cards to be issued by 2010/2011 (LTP2) • The Council will aim to increase the satisfaction with public transport and information to Royal Blackburn Hospital for Darwen residents from 51% to 75% by 2011 	<ul style="list-style-type: none"> • % of new residential development within 30 minutes public transport time of a GP, Hospital, Primary and Secondary School, Employment and a Major Retail Centre • Number of planning applications refused on grounds of poor accessibility • Bus patronage • Rail patronage • Number of pedestrians entering Blackburn and Darwen Town Centres • Number of cyclists entering Blackburn and Darwen town centres • % of residents with SMART cards • % of people travelling into Blackburn and Darwen Town Centres by car • Number of planning applications refused on grounds of traffic generation or inadequate demand management proposals.
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The borough's Local Plan sets a clear expectation that new development should be accessible by a choice of means of transport and not be excessively reliant on car journeys. In order to achieve this we need to ensure that wherever possible, development is located in areas that benefit from good public transport access.

The following indicators report on public transport usage within Blackburn and Darwen town centres:

- **Bus patronage**

	Bus patronage	
Year	2016/17	2017/18
Number	4,164,000	3,897,954

There has been over a 260,000 reduction in the number of passengers using buses in the borough between 2016/17 and 2017/18. Economic and cultural factors are likely to be influencing this decline with the effects of the recession leading to fewer people travelling which has resulted in a downward spiral in bus service provision, further limiting future travel opportunities.

The Council has a good working relationship with local bus operators to maximise the quality of bus services in the borough in view of limited public subsidies. The Council will continue to work to encourage residents to use public transport wherever possible and ensure new developments completed in the borough are accessible by public

transport.

- **Rail patronage:**

	Rail patronage	
2016/17	Blackburn: 1,160,000	Darwen: 235,000
2017/18	Blackburn: 1,277,930	Darwen: 322,972

As highlighted by the table above, there has been an increase in rail patronage both in Blackburn and Darwen this year compared to figures in 2016/17. This can be attributed to the fact that the disruptions in the service during the 2016/17 monitoring period as a result of construction works along the route which have now concluded.

An extension to the Darwen Passing Loop by approximately one mile in each direction along with associated track, points, signalling and work to bridges and retaining walls was completed in the Summer of 2015 as a result of funding from the Local Growth Fund secured via the Lancashire Local Enterprise Partnership. This has enabled a half hourly service to be introduced throughout the day Monday – Saturday between Blackburn and Manchester which commenced on 10th December 2017.

- **Number of pedestrians entering Blackburn and Darwen Town Centres**

	Number 2016/17	Number 2017/18
Blackburn town centre	20,235	16,503
Darwen town centre	5,943	5,863

- **Number of cyclists entering Blackburn and Darwen town centres**

	Number 2016/17	Number 2017/18
Blackburn town centre	353	351
Darwen town centre	101	131

The Council is committed to promoting and improving opportunities for sustainable and active modes of travel, in recognition of their benefits to quality of life, health and well-being and the natural environment. In terms of pedestrians accessing Blackburn town centre, there has been a considerable decrease in the number of pedestrians recorded entering Blackburn Town Centre in 2017/18 in comparison to 2016/17 figures (reduction of 3,732), and figures for Darwen also show a slight reduction in numbers between the monitoring periods (reduction of 80 people).

- **% of residents with NoW cards**

The NoWcard concessionary bus scheme was set up jointly by Cumbria and Lancashire County Councils, Blackburn with Darwen and Blackpool Borough Councils in conjunction with the District Councils of Lancashire and Cumbria. As at March 2018, a total of 18,552 residents had been issued with a NoW card. This compares to 22,438 in March 2017 – a reduction of 3,886.

The main reason for this significant decrease in cards is as a result of the increase to age eligibility for a NoW card, in line with the state pension age increase. In addition, there has been an exercise undertaken in the past year to dismiss any fraudulent cards and any cards that were out of date which may also explain the sharp reduction in residents with cards.

- **% of people travelling into Blackburn and Darwen Town Centres by car**

	Number 2016/17	% 2016/17	Number 2017/18	% 2017/18
Blackburn town centre	99,100	77%	105,660	73%
Darwen town centre	21,599	74%	22,171	74%

There has been an increase of 6,560 cars entering Blackburn town centre between monitoring periods 2016/17 and 2017/18 compared to an increase of 572 cars entering Darwen town centre in the same period.

The Council will continue to implement Policy 10 of the Local Plan Part 2 when assessing planning applications for new developments to ensure they are accessible by non-car means. A number of masterplans have been prepared for housing allocated sites in the borough which require developers to maximise the opportunities for residents to utilise public transport and encourage walking and cycling wherever possible.

CS23 Tackling Worklessness	47 - The effect of Development on Public Services	<ul style="list-style-type: none"> • 95% of adults to have basic skills in both functional literacy and numeracy by 2020 • 90% of adults to hold at least 2 qualifications or equivalent by 2020 • 500,000 apprenticeships delivered each year by 2020 • 40% of adults to hold at least level 4 qualifications or equivalent by 2020 • 80% of working age population 	<ul style="list-style-type: none"> • % of working age residents qualified to degree level and above • % of pupils gaining 5 or more GCSE's • % of economically inactive residents of working age • % of residents of working age claiming Job Seekers Allowance • Duration of people claiming Job Seekers Allowance • DfT has established a series of core indicators, focussing on journey time. A further 4 indicators and targets will be established in the course of the next 4 years and the first target will be monitored in partnership with the NHS trust via a travel survey of Queens Park Hospital staff and visitors. • Number of children walking to school
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- into employment in Pennine Lancashire by 2020 (PLES)
- The Council will aim to increase the satisfaction with public transport and information to Queens Park Hospital for Darwen residents from 51% to 75% by 2011 (LTP 2)
 - 15% increase in the number of children walking to work by 2011 (LTP 2)

• **% of working age residents qualified to degree level and above/% of pupils gaining 5 or more GCSE's (accessed from Nomis) (Jan 2017-Dec 2017 figures)**

	BwD (number) 2017	BwD (%) 2017	NW (%) 2017	GB (%) 2017		BwD (number) 2014	BwD (%) 2014	NW (%) 2014	GB (%) 2014
NVQ4 and above	26,200	28.9	34.5	38.6		21,500	23.5	30.9	36.0
NVQ3 and above	42,700	46.9	54.2	57.2		40,000	43.7	52.7	56.7
NVQ2 and above	59,700	65.7	74	74.7		57,800	63.2	71.4	73.3
NVQ1 and above	71,400	78.6	85.2	85.4		69,600	76.0	83.4	85.0
Other qualifications	8,500	9.3	5.8	6.9		8,600	9.3	6.0	6.2
No qualifications	11,000	12.1	9.0	7.7		13,400	14.6	10.6	8.8

The number of residents within the borough with qualifications has increased overall since 2014, with those gaining NVQ4 qualifications and above increasing by 4,700 between 2014 and 2017. Furthermore, the number of residents with no qualifications has decreased by 2,400 compared to figures in 2014, however this remains higher than the regional and national averages by 3.1% and 4.4% respectively.

• **Economic inactivity (accessed from Nomis) (Jan 2017 – Dec 2017 figures)**

	BwD (number)	BwD (%)	NW (%)	GB (%)		BwD (number) 2015	BwD (%) 2015	NW (%) 2015	GB (%) 2015
Total	28,500	31.3	23.5	21.6		27,300	29.6	25.3	22.6
Student	8,400	29.3	24.2	27		6,400	23.4	23.6	26.5

Looking after family/home	8,300	29	23.2	24.4		9,800	35.8	24.5	25.4
Temporary sick	-	-	2.2	2.1		-	-	2.6	2.2
Long term sick	6,000	21	26.5	22.1		7,600	27.7	26	21.6
Discouraged	-	-	0.4	0.4		-	-		
Retired	2,500	8.6	13.7	13.2		2,200	8.0	14.8	14.3
Other	2,800	9.7	9.9	10.8		1,100	4.1	7.9	9.5

The above table highlights that the total number of inactive residents in the borough has increased by 1,200 between 2015 and 2017. The most noticeable increase has been in the number of students within the borough which has increased by 2,000. Conversely there has been a decrease of 1,500 people out of work as a result of looking after the family/home in the same time period.

• **% of residents of working age claiming benefits (accessed from Nomis) (most recent figures from 2016):**

	BwD (numbers)	BwD (%)	NW (%)	GB (%)
Total claimants	15,250	16.6	13.2	11
<i>By statistical group</i>				
Job seekers	1,250	1.4	1.0	1.1
ESA & incapacity benefits	8,820	9.6	7.8	6.1
Lone parents	1,070	1.2	1.0	1.0
Carers	2,600	2.8	2.1	1.7
Others on income related benefits	310	0.3	0.2	0.2
Disabled	990	1.1	0.8	0.8
Bereaved	210	0.2	0.2	0.2

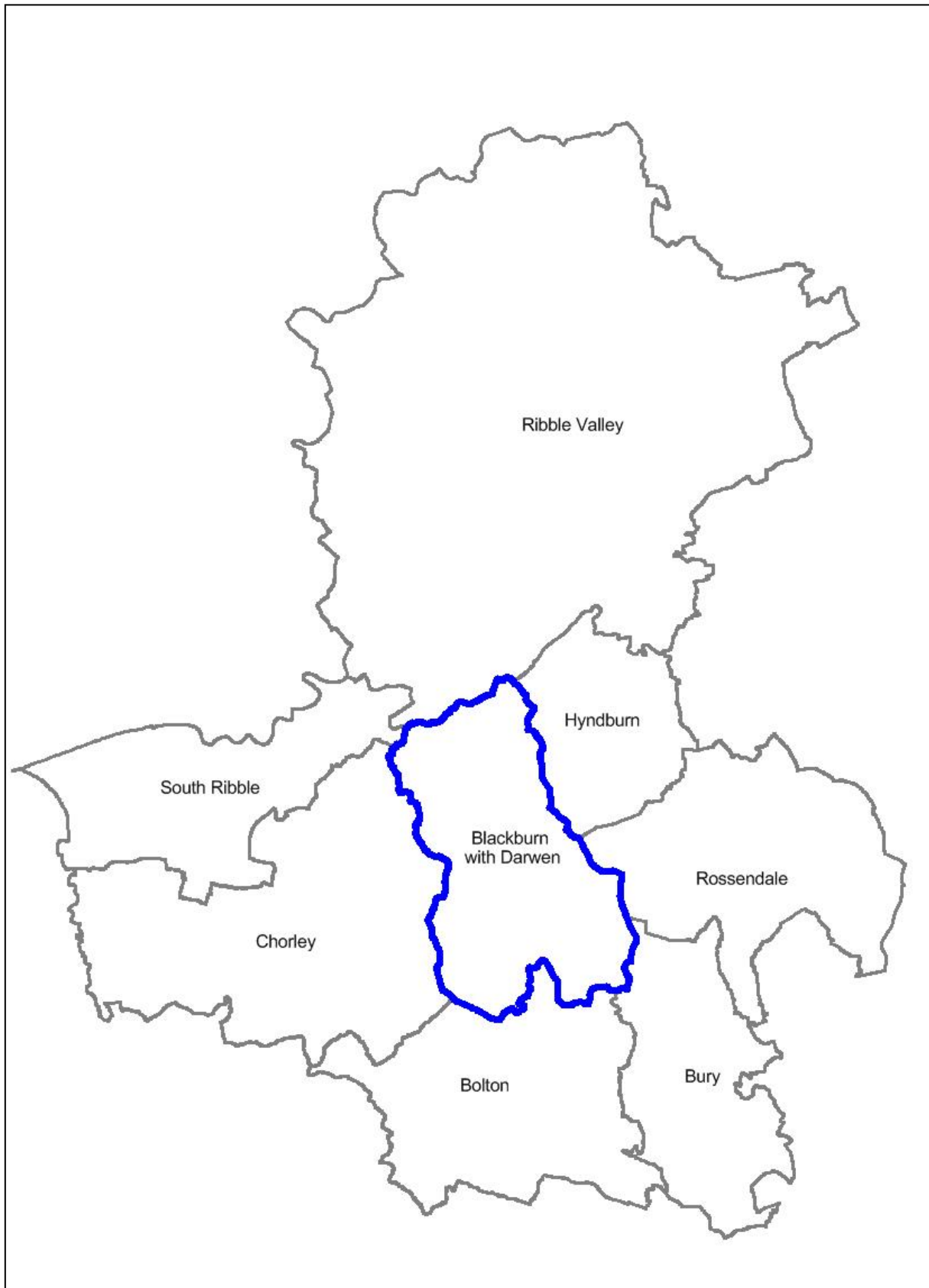
16.6% of people of working age in the borough were claiming benefits in 2016 which compares to 13.2% for the North West and 11% nationally. However, reporting on such figures at the present time is more complicated than previous years due to the transition to Universal Credit. People looking for work can now either be claiming Job Seekers Allowance or Universal Credit (or indeed be required to look for work as part of their Employment and Support Allowance Assessment).

As a result, it is difficult to get coherent benefits figures at the present time and we are unable to compare these figures to previous years. In addition, the most recent figure on working age residents claiming benefits is from 2016.

5. Need for a full/partial Local Plan review?

- 5.1 After examining the performance of the Local Plan policies within this AMR, it can be concluded that although the majority of policies are achieving their aims, housing supply information indicates that there is insufficient land coming forward for new housing to meet the needs of the population. Despite many of the sites allocated within the 2015 Local Plan Part 2 progressing, there remains a lack of a 5 year housing land supply.
- 5.2 In addition, there is a particular shortage of allocated employment land.
- 5.3 Local Planning Authorities are required to keep under review any matters that may affect the development of its areas or the planning of its development. A review of the Local Plan will help to ensure the continuing conformity of the Local Plan with national policy. To meet requirements of national policy, the Local Plan needs to identify enough land to provide for future housing and employment to reflect Blackburn with Darwen's future needs.
- 5.4 The Council is keen to maintain a robust and defensible Local Plan for Blackburn with Darwen and the Local Plan review will help to ensure that there is an up to date and deliverable Plan which will help to ensure that local rather than national policies act as the principal benchmark for planning decisions. Maintaining an up to date Local Plan will support local growth by generating certainty for investment in local development and infrastructure through a policy framework that establishes an up to date and objective assessment of our development needs and supports sustainable development in Blackburn with Darwen in future years.
- 5.5 Work on a new Local Plan for the borough commenced in summer 2018 with several evidence base studies currently being commissioned to support its preparation. The Local Development Scheme is available on the Council's website at: www.blackburn.gov.uk/New%20local%20plan%202/4.03-Blackburn-Local-Development-Scheme-2018.pdf and includes the timetable for Local Plan preparation between 2018-2021.

Appendix 1: Neighbouring Local Planning Authorities in the Duty to Cooperate



Appendix 3: Summary of engagement with neighbouring authorities and other prescribed bodies on strategic issues

ACTIVITY 01 April 2017 – 31 March 2018

1. COOPERATION ON KEY STRATEGIC CROSS BOUNDARY MATTERS

STRATEGIC ISSUE	ACTIVITY undertaken	ORGANISATIONS involved	DATE	OUTCOME/next steps
Infrastructure Planning	Meeting held as part of ongoing liaison to update UU on progress on development sites in borough and their input re: infrastructure capacity	United Utilities	28/06/18	Next liaison meeting to be scheduled.
	Emails sent to all infrastructure providers as part of the Infrastructure Delivery Plan update to request any additional information that needs to be included within the update with regards to infrastructure capacity.	Emergency services Education/Early Years teams Council's Drainage team Local Highways Authority United Utilities	Various dates within monitoring period	Infrastructure & Delivery Plan updated accordingly
Local Plan Preparation	Duty to Cooperate meeting with Ribble Valley	Ribble Valley Borough Council	12/04/2018	
	Duty to Cooperate meeting with Rossendale	Rossendale Borough Council	21/3/2018	
	Duty to Cooperate meeting with Bury & Bolton	Bury Council Bolton Council	12/4/2018	
	Duty to Cooperate meeting with Central Lancashire Authorities	Chorley Council Preston City Council South Ribble Council	23/04/2018	
	Duty to Cooperate meeting with Hyndburn	Hyndburn Borough Council	21/3/2018	
	Meeting with Hyndburn BC to discuss commissioning of joint Housing & Economic Development Needs Assessment	Hyndburn Borough Council		

STRATEGIC ISSUE	ACTIVITY undertaken	ORGANISATIONS involved	DATE	OUTCOME/next steps
	Inception meeting with Hyndburn BC and appointed consultants to discuss joint Housing & Economic Development Needs Assessment	Hyndburn Borough Council & Consultants	18/7/18	
Gypsy & Traveller				
	All Lancashire authorities meeting in Preston to discuss Gypsy & Traveller needs assessments and latest guidance.	Gypsy & Traveller Lancashire Officer meeting	28/9/17	Notes to be circulated.

2. JOINT LANCASHIRE MINERALS and WASTE LOCAL PLAN

STRATEGIC ISSUE	ACTIVITY undertaken	ORGANISATIONS involved	DATE	OUTCOME/next steps
Local plan review (the adopted Core Strategy and the adopted Site Allocations and Development Policies Local Plan)	Consultation on draft Local Plan	Joint Advisory Committee for Strategic Planning. Following authorities: Lancashire County Council/Blackpool Council/Blackburn with Darwen Council/ 12 district councils within the administrative area of Lancashire County Council ⁴ and key stakeholders.	Ongoing	Consultation on draft revised Joint Minerals and Waste Local Plan currently underway with deadline of 28 th November for comments.

¹ Burnley, Chorley, Fylde, Hyndburn, Lancaster, Pendle, Preston, Ribble Valley, Rossendale, South Ribble, West Lancashire and Wyre

Appendix 4: Requests for cooperation from neighbouring authorities and other prescribed bodies

ORGANISATION REQUESTING COOPERATION	STRATEGIC ISSUE	ACTIVITY undertaken	DATE
ACTIVITY 01 April 2017 – 31 March 2018			
Burnley Borough Council	Local Plan preparation	Notification of Submission of the Burnley Local Plan	21/07/2017
Bury Council	Local Plan preparation	Bury Local Plan – key issues and policy framework and a call for sites consultation	7/08/17
Rossendale Borough Council	Local Plan preparation	Publication of Local Plan evidence base documents for consultation	13/06/17
	Local Plan preparation	Notification of consultation on draft Local Plan for Rossendale (Reg 18)	25/7/17
	Local Plan preparation	Notification of all comments submitted during draft Local Plan (Reg 18) consultation available online.	8/12/17
Lancaster City Council	Local Plan preparation	Informing the Council that the Local Plan Consultation results are available online. It includes a summary of responses, further detail under the proposed strategic sites and additional site suggestions.	5/7/17
	Strategic Planning Document	Arnside and Silverdale AONB DPD consultation	2/11/17
	Evidence Base/Neighbourhood Planning	Lancaster District Open Space Study and Arkholme with Cawood Neighbourhood Plan application consultations.	7/11/17
	Local Plan preparation	Notification of Local Plan Publication Stage on Strategic Policies and Land Allocations DPD consultation.	9/2/18
	Strategic Planning Document	Notification of consultation on Employment and Skills SPD.	26/2/18
	Strategic Planning Document	Arnside & Silverdale AONB DPD – Notification of submission of the DPD for independent examination. The document identifies sites for new housing and employment to meet local needs and sets out planning policies to ensure that development reflects the AONB designation.	8/3/18

ORGANISATION REQUESTING COOPERATION	STRATEGIC ISSUE	ACTIVITY undertaken	DATE
South Ribble Borough Council	Planning policy update	Sent South Ribble BC Planning Policy Newsletter	4/7/17
	Planning policy update	Sent South Ribble BC Planning Policy Newsletter	18/12/17
	Strategic Planning Document	Notification of consultation on draft local list of non-designated assets for Leyland and Farington Area	13/2/18
Ribble Valley Borough Council	Neighbourhood Planning	Notification of the Longridge Neighbourhood Plan Submission Stage consultation	9/2/18
Hyndburn Borough Council	Local Plan preparation	Notification of receipt of Inspector's Report for the Hyndburn Development Management DPD	18/12/17
	Local Plan preparation	Informing the Council of the adoption of the Development Management DPD	18/1/18
	Local Plan preparation	Notification of consultation on Core Strategy Review, Site Allocations DPD and Call for Sites	28/2/18

Appendix 5: Cooperation on Planning Applications with Cross Boundary Implications to Neighbouring Local Authorities

Planning Authorities **from** Blackburn with Darwen

Local Planning Authority sent information on applications	STRATEGIC ISSUE	DEVELOPMENT PROPOSAL/Address/Planning application reference
RIBBLE VALLEY	Residential	10/17/0578 Land off Yew Tree Drive & Whinney Lane, Blackburn Residential development comprising 272 homes, public open space, landscaping, drainage, associated highways works, infrastructure & engineering works and demolition of existing garages.
HYNDBURN	Open space/event space	10/17/0942 The Dog Inn, Belthorn Road, Belthorn Retrospective application for levelling the site to create a horse grazing area, community gardens, small orchard, a wild flower meadow, an area for occasional village events and a temporary shed for storage.

Appendix 6: Cooperation on Planning Applications with Cross Boundary Implications from Neighbouring Local Planning Authorities

Local Planning Authority REQUESTING COOPERATION	STRATEGIC ISSUE	DEVELOPMENT PROPOSAL
Hyndburn Borough Council	Strategic employment site	Consultation on reserved matters application 11/17/0163 – for appearance, scale and layout pursuant to outline planning permission 11/15/0154 for construction of B2 general industrial units and associated plant, parking, internal road and landscaping works at land north of Blackburn Road/South Whitebirk Drive/West of M65 (near Junction 6).
	Strategic employment site	Consultation on application 11/17/0297 at Frontier Park, land North of Blackburn Road/South of Whitebirk Drive, West of M65 motorway. Phase 3 of reserved matters for approval of landscaping, appearance, layout and scale pursuant to outline planning permission 11/15/0154 for construction of B8 General Storage & Distribution unit and associated plant, parking internal access.
	Employment	Consultation on application 11/17/0266 to vary condition 2 at The Peel Centre, Whitebirk Drive, Rishton.
	Employment	Consultation on application 11/18/0093 at The Peel Centre, Whitebirk Drive, Rishton. Non material amendment to condition 2 of application 11/17/0008.
	Employment	Consultation on planning application 11/18/0101 for planning obligation modification of S106 agreement dated 23/6/2009 at The Peel Centre, Whitebirk Drive, Rishton.
	Tourism	Consultation on application 11/17/0340 for hotel and conference/banqueting facility at land north of Blackburn Road, Knuzden (Frontier Park).
Chorley Council	Employment	Consultation on outline planning application ref: 17/00713/OUTMAJ for employment floorspace (use classes B2 & B8) at land adjacent and south of Leeds & Liverpool Canal, Blackburn Road, Chorley. All matters reserved except for access which is proposed off the existing A674 roundabout.
	Residential	Consultation on outline planning application ref: 17/00716/OUTMAJ all matters reserved for up to 100 dwellings at land to rear of 135 Blackburn Road, Chorley.
	Mixed use	Consultation on planning application ref: 17/00715/OUTMAJ outline planning application for retail floorspace, employment floorspace, hotel, crèche/nursery and provision of associated car parking, highways, landscaping and infrastructure at land between M61 motorway and Leeds & Liverpool Millennium Way, Chorley (Botany Bay).
	Residential	Consultation on outline planning application 17/00714/OUTMAJ for up to 188 dwellings at land to the west of Blackburn Road, Chorley. All matters reserved except for access.